

Rural roots, global connections

EX PARTE

Chairman Michael K. Powell Commissioner Kathleen Q. Abernathy Commissioner Michael J. Copps Commissioner Kevin J. Martin Commissioner Jonathan S. Adelstein Federal Communications Commission 445 12th Street, SW Washington, DC

Re: Federal-State Joint Board on Universal Service, CC Docket No. 96-45

Dear Chairman Powell and Commissioners Abernathy, Copps, Martin and Adelstein:

The undersigned local exchange carrier (LEC) members of the South Dakota Telecommunications Association (SDTA) urge you to add equal access to the list of required services that must be provided by eligible telecommunications carriers (ETCs) in order to receive federal universal service support. The proponents of adding equal access to the list of required services set forth the reasons for doing so, both legal and policy, in the Recommended Decision released July 10, 2002. SDTA agrees with those arguments. In addition, SDTA believes that equal access must be included to promote fair competition among service providers and to benefit consumers.

There has been some argument that the Commission should defer the question of equal access to the pending Joint Board portability proceeding because it involves a question of whether providing support based on the incumbent LEC's cost is appropriate when the ETC does not provide equal access. While it is true that equal access obligations impose costs on LECs, the equal access issue is not simply a question of appropriate support levels. Rather, equal access must be included as a required service to establish competitive neutrality among ETCs. Currently, LEC ETCs must provide equal access and wireless ETCs do not. Not only does this impose costs on LECs that wireless ETCs can avoid, it also confers a competitive advantage on wireless ETCs because they are able to bundle toll and hence cross-subsidize services in a manner that allows the wireless provider to maximize its revenues in a way foreclosed to LECs. Just as the Commission found that competitive ETCs could not compete without access to the universal service "revenues" provided to incumbent LECs, LECs cannot compete when certain competitors have access to revenues that are precluded to LECs through regulation. The Commission has an opportunity to "level the playing field," in at least this respect, by requiring all ETCs to provide equal access.

For this reason, SDTA also strongly opposes deferring this issue to the Joint Board portability proceeding, which would delay unnecessarily



resolution of this important competitive issue for eighteen to twenty-four months. Rather, the Commission is in a position to resolve this competitive issue now and it should promptly do so

Equal access also should be included as a required service for the benefit of consumers. All subscribers served by SDTA members have a choice in long distance carrier. In fact, South Dakota, as well as other states, created a centralized equal access provider to encourage competitive long distance carriers to provide service in the state, so that its citizens could benefit from equal access. However, as non-LECs become ETCs, subscribers are at risk of losing the benefit of equal access, not because there are no competitive long distance carriers in the state but because FCC rules and regulations allow non-LEC ETCs to deny their subscribers equal access to competitive long distance carriers. Under the current rules, subscribers could be denied the benefit of equal access in previously unserved areas where a non-LEC is the only ETC, and in areas where the LEC may exit the market. Thus, an equal access requirement is necessary for all ETCs to ensure that all consumers have access to competitive long distance services, whether or not there is a LEC ETC providing service

Consistent with section 1.1206 of the Commission's rules, 47 C.F.R. § 1.1206, we are filing one electronic copy of this notice in the above-captioned proceeding for inclusion in the record

Sincerely,

Member Companies of the SDTA

Dor Snyders, General Manager
Alliance Communications Cooperative

Splitrock Properties, Inc.

Bruce Hanson, General Manager Fort Randall Telephone Company

Mount Rushmore Telephone Company

Rick Freemark, Local Manager
Armour Independent Telephone Company
Bridgewater-Canistota Independent Tele

Union Telephone Company

George Strandell, General Manager

Golden West Telecommunications Cooperative

Vivian Telephone Company dba

Golden West Communications

Wayne Aland, General Manager

Beresford Municipal Telephone Company

Shane Ayres, Finance Officer

Faith Municipal Telephone Company

J.D. Williams, General Manager

Cheyenne River Sioux Tribe Tele. Auth.

Serry Heiberger, General Manager

Interstate Telecommunications Cooperative

Jarra Tidal	for Harry
Doug Eidahl, General Manager	Tom Conners, General Manager
James Valley Telecommunications	Jefferson Telephone Company dba Long Lines
Man Buret	Can So
Mary Burnett, Office Manager	Craig Osvog, General Manager
Kadoka Pelephone Company	Swiftel Communications
Gal Fran	Wan.
Rod Bowar, General Manager	John Pudwill, Jr., General Manager
Kennebec Telephone Company	Tri-County Telcom, Inc.
ZHAN-	Sta Alle
Bryan Roth, General Manager	Steven Oleson, General Manager
McCook Cooperative Telephone Company	Valley Telecommunications Cooperative
(M. M)	Janay h Doudal
Mark Benton, General Manager	Randy Housek, General Manager
Midstate Communications, Inc.	Venture Communications Cooperative
Lamela Daninglo	12 Frisenan
Pamela Harrington, General Manager	Jerry Reisenauer, General Manager
Roberts County Telephone Cooperative	West River Cooperative Telephone Company
RC Communications, Inc.	
Sene Krodl	Mich Thomas
Gene Kroell, General Manager	Mick Grosz, General Manager
Santel Communications Cooperative	West River Telecommunications Cooperative
D. Fam	Alden Brown
Dennis Law, General Manager	Alden Brown, General Manager
Sioux Valley Telephone Company	Western Telephone Company
Harold Mount	Bell Houston 460
Harold Nowick, General Manager	William Heaston, General Counsel
Stockholm-Strandburg Telephone Company	y Prairic Wave Community Telephone